
MEMORANDUM

de la PARTE, GILBERT, MCNAMARA, &
CALDEVILLA, P. A.

DATE: January, 7 2025

TO: SEFLUC

FROM: Edward de la Parte, Nicolas Porter and Zachary Roper

SUBJECT: 2026 Legislation - SEFLUC Update

The following is a summary of legislation which may be of interest to the Southeast Florida Utility Council (“SEFLUC”). A summary of proposed changes and an analysis of impacts to SEFLUC are presented for each bill. In some cases, because of the length of the bill, the analysis may be limited to only those provisions impacting SEFLUC. In the event a more extensive summary and analysis is required, a separate memo addressing the specific legislation can be prepared upon request.

2026 Session

Committees began meeting week of October 6, through December 12, 2025.

Regular Session – Begins January 13, 2026

Last Day for Regular Committee Meetings – March 3, 2026

Last Day of Regular Session – March 13, 2026

Speaker of the House – Daniel Perez (Miami)

Senate President – Ben Albritton (Wauchula)

List of Bills Contained in Memo:

FDACS Bill Regulating Biosolid Land Applications

1. **SB 290/HB 433—Department of Agriculture and Consumer Services (Truenow)**

Bills Regulating Extra-Municipal Utility Rates

2. **HB 225—Consumer Fairness in Utility Rates (Robinson, F.)**
3. **HB 773—Municipal Utilities (Brackett)**
4. **SB 940—Municipal Water and Sewer Utility Rates (McClain)**
5. **SB 1014—Provision of Municipal Utility Service to Owners Outside the Municipal Limits (Mayfield)**

Bills Regulating PFAS

6. **HB 855/SB 1058—Perfluoroalkyl and Polyfluoroalkyl Substances (Long/Berman)**
7. **HB 1019/SB1230 —Perfluoroalkyl and Polyfluoroalkyl Substances (Conerly/Harrell)**

Other Bills

8. **HB 479/SB 718—Land and Water Management (Maggard/McClain)**
9. **SB 508/HB 611—Landscape Irrigation (Truenow/Cobb)**
10. **SB 558/HB 239—Standards for Storm Water Systems (Burgess/Grow)**
11. **HB 751—Infrastructure and Resiliency (LaMarca)**
12. **SB 692/HB 635—Cybersecurity Standards and Liability (Leek/Giallombardo)**
13. **HB 701/SB 1120—Water Management Districts (Conerly/Brodeur)**
14. **SB 802/HB 593—Governmental Agencies and Personnel (Mayfield/Andrade)**

Bill Summaries and Status

1. SB 290/HB 433—Department of Agriculture and Consumer Services (Truenow/Alvarez)

Summary:

- The main FDACS bill with various agriculture and consumer measures.
- Requires new permits or permit renewals for biosolids land application to ensure that only Class AA biosolids are applied to the soil.
- Law currently allows for permitted land application of Class A or Class B Biosolids with additional limitations within certain basins, covering much of south Florida.
- Since Class AA biosolids are authorized for distribution and marketing as fertilizer, the amendment effectively subsumes land application permitting. Options for non-Class AA biosolids would include adding Class AA treatment processes, landfill disposal, transportation out of state, or incineration.

SB 290 Status: In Senate Fiscal Policy

10/24/25	SENATE	Filed
11/17/25	SENATE	Referred to Agriculture; Fiscal Policy; Rules
11/24/25	SENATE	On Committee agenda – Agriculture
12/02/25	SENATE	Favorable with CS by Agriculture; 4 Yeas, 0 Nays
12/04/25	SENATE	Committee Substitute Text (C1) Filed
12/05/25	SENATE	In Fiscal Policy

HB 433 Status: In Commerce Committee

11/17/25	HOUSE	Filed
11/24/25	HOUSE	Referred to Commerce Committee; State Affairs Committee; Agriculture & Natural Resources Budget Subcommittee; Judiciary Committee

2. HB 225—Consumer Fairness in Utility Rates (Robinson, F.)

Summary:

- Existing law (Section 180.191, F.S.) allows municipalities to charge a 25% surcharge to customers outside its boundaries when using the same rates, fees, and charges as customers inside boundaries, or can charge different rates to outside customers that are equitable, with a 25% surcharge, not to exceed 50% of the total amount charged to customers inside boundaries.
- Expanded version of 2025 HB 11, which was vetoed by governor.
- Prohibits municipal utilities from requiring additional payment for extraterritorial sewer or water services when services derive from facilities that are located within the municipal area receiving services.
- “Facility” defined as “a water treatment facility, a wastewater treatment facility, a pumping station, a well, or other physical component of a utility system.”
- Prohibits municipalities from requiring additional payment for extraterritorial sewer or water services when services derive from facilities located with municipal boundaries, unless such payments are:
 - 1) directly tied to costs of service,
 - 2) clearly disclosed to consumer in writing at time of billing,
 - 3) not directed towards general revenue or used as a profit margin, and
 - 4) announced at public hearing in recipient municipality before establishment.
- Requires municipal water or sewer utility to file an annual report with the Public Service Commission detailing use of surcharge revenues.
- Requires submission of consumer disputes over rates, fees, or surcharges to Public Service commission for review to determine fairness and compliance with section.

Status: In Economic Infrastructure Subcommittee

10/21/25 HOUSE Filed

**10/28/25 HOUSE Referred to Economic Infrastructure Subcommittee;
Intergovernmental Affairs Subcommittee; Commerce Committee**

3. HB 773—Municipal Utilities (Brackett)

Summary:

- Limits transfer of public utility earnings to general fund when they are supplied by customers located within municipal boundaries, with stricter limitations when outside of municipal boundaries.
- Earnings from customers within boundaries may not exceed 10% of the general revenue and must be fixed.
- Earnings from customers outside boundaries also may not exceed 10% of the general revenue, but shall be in a variable amount. The amount shall decrease when the percentage of customers outside boundaries increases.
- Percentage of transfer to general fund shall be established by local referendum, subject to majority vote of all customers.
- Percentage of transfers may exceed 10% limit in states of emergency.

- Restricts transfer of public utility earnings for nonpublic utility purposes, including but not limited to: (a) any restricted revenues, (b) grant funds designed for specific capital or operational purposes, (c) any revenues from impacts fees and (d) any proceeds from debt, including bonds, notes, or loans.
- Requires annual reporting of public utility earnings transfers to the general fund.

Status: In Economic Infrastructure Subcommittee

12/15/25 HOUSE Filed
01/05/26 HOUSE Referred to Economic Infrastructure Subcommittee;
Intergovernmental Affairs Subcommittee; Commerce Committee

4. SB 940—Municipal Water and Sewer Utility Rates (McClain)

- Eliminates current provisions of Section 180.191, Florida Statutes that allow charging of surcharges to customers outside municipal boundaries. May only charge rates, fees, charges that are based on same factors used to fix rates inside municipal boundaries.
- Allows existing surcharges on consumers outside of municipal boundaries to the extent necessary to comply with terms of bond covenants in effect as of July 1, 2024.
- Requires utilities to submit, to FDEP, by January 1, 2028 and every 7 years thereafter, a rate study to FDEP evaluating capital investment needs, whether rates are expected to generate revenue sufficient to cover costs, debt service, and planned capital investments.

Status: In Economic Infrastructure Subcommittee

12/17/25 SENATE Filed
01/05/06 SENATE Referred to Regulated Industries; Community Affairs; Rules

5. SB 1014—Provision of Municipal Utility Service to Owners Outside the Municipal Limits (Mayfield)

Summary:

- Prohibits a municipal utility from declining to extend service to properties outside its corporate limits on the basis that owner refuses annexation.
- Requires a municipal utility to expand its service to an owner who requests coverage if either:
 - 1) the property is not within the service territory of another water or wastewater utility,
 - 2) The municipal utility has sufficient capacity to serve the property’s anticipated water or wastewater load, or
 - 3) the property is within 2,000 meters of the municipal utility’s facility, measured by the closest property boundary line from such facility.
- Requires a municipal utility to determine and provide extension of coverage within certain time frames and in a specified manner.
- Authorizes owners to bring a civil action to enforce the act, and to collect fees and costs when prevailing.

Status: Filed

12/29/25 SENATE Filed

6. HB 855/SB 1058—Perfluoroalkyl and Polyfluoroalkyl Substances (Long/Berman)

Summary:

- Ratifies FDEP rules consistent with US EPA PFAS standards for statewide cleanup target levels.
- Expands “PFAS” definition to include “any other compounds designated by the United States Environmental Protection Agency.”
- Removes governmental entity or private water supplier immunity to administrative or judicial actions under F.S. 376.91 until FDEP PFAS rules are ratified.
- Provides for Bona Fide Prospective Purchaser Protection, which affords protections against liability for purchasers who apply for the status, are not affiliated with other liable parties, and purchased contaminated materials after contamination.

HB 855 Status: in Natural Resources and Disasters Committee

12/19/25 HOUSE Filed

1/05/26 HOUSE Referred to Natural Resources & Disasters Subcommittee; Agriculture & Natural Resources Budget Subcommittee; Civil Justice & Claims Subcommittee; State Affairs Committee

SB 1058 Status: Filed

1/05/26 SENATE Filed

7. HB 1019/SB1230 —Perfluoroalkyl and Polyfluoroalkyl Substances (Conerly/Harrell)

Summary:

- Requires all public entities disposing of domestic wastewater biosolids that have a designed average daily flow of 25,000 or more gallons per day to conduct at least one annual sampling for PFAS, and to submit results to the FDEP.
- “PFAS” regulated under subsection includes perfluoroalkyl and polyfluoroalkyl substances, including perfluorooctanoic acid and perfluorooctane sulfonate.

HB 1019 Status: Filed

01/05/26 HOUSE Filed

SB 1230 Status: Filed

01/05/26 SENATE Filed

8. HB 479/SB 718—Land and Water Management (Maggard/McClain)

Summary:

- Prohibits counties and municipalities from adopting laws, regulations, rules, or policies relating to water quality or quantity, pollution control, pollutant discharge prevention or removal, and wetlands.
- Does not apply to interagency or interlocal agreements between DEP and any agency, water management district, or local government conducting programs relating to or materially affecting the water resources of the state.
- Does not affect the authority of a county or municipality to regulate and operate its own water systems, wastewater systems, or stormwater systems.
- Repeals F.S. 373.027, relating to land management review teams.

HB 479 Status: In Natural Resources & Disasters Subcommittee

11/19/25 HOUSE Filed

11/24/25 HOUSE Referred to Natural Resources & Disasters Subcommittee;
Intergovernmental Affairs Subcommittee; State Affairs Committee

SB 718 Status: In Senate Environment and Natural Resources

12/3/2025 SENATE Filed

12/16/25 SENATE Referred to Environment and Natural Resources;
Appropriations Committee on Agriculture, Environment, and General Government; Rules

9. SB 508/HB 611—Landscape Irrigation (Truenow/Cobb)

Summary:

- Prohibits installation of irrigation systems unless installer owns subject property or is a licensed irrigation contractor. Only licensed irrigation contractors may connect irrigation systems to water supplies.
- Requires water management districts to administer irrigation system installation permitting program.
- Allows water management districts or local governments to adopt more stringent requirements for irrigation systems within jurisdiction.
- Creates more stringent requirements with regards to sprinkler spacing, equipment efficiency, watering schedules, etc. Allows for variances.
- Creates exceptions for: (a) Agricultural production systems, (b) Greenhouses, (c) Nurseries, (d) Cemeteries, (e) Golf Courses, (f) Athletic fields, playgrounds, or intensive recreational areas, and (g) Vegetable gardens, fruit tree groves, or nut tree groves.
- No exceptions for government facilities.
- Currently, state requirements are much more limited and only require county-licensed contractors to report noncompliance.

SB 508 Status: In Senate Regulated Industries

11/14/25 SENATE Filed

12/01/25 SENATE Referred to Regulated Industries; Appropriations Committee on Agriculture, Environment, and General Government; Rules

HB 611 Status: In Natural Resources & Disasters Subcommittee

12/02/25 HOUSE Filed

12/12/25 HOUSE Referred to Natural Resources & Disasters Subcommittee; Industries & Professional Activities Subcommittee; Agriculture & Natural Resources Budget Subcommittee; State Affairs Committee

10. SB 558/HB 239—Standards for Storm Water Systems (Burgess/Grow)

Summary:

- Requires that stormwater systems must be built in compliance with the “Pipe Culverts” and “Pipe Liner” sections of the Florida Department of Transportation’s Standard Specifications for Road and Bridge Construction.
- Final inspections for all municipal storm pipe and storm structures must be performed by technicians that are:
 - 1) certified by NASSCO’s Pipeline Assessment Certification Program (PACP); and
 - 2) employed by a third-party licensed engineering firm that does not have a controlling interest in the company that installed the storm systems being inspected.
- 2025 HB 739/SB 1436 was similar, but also included sanitary sewer laterals, sewer pipes, and manhole covers.
- In last legislative session, a bill was tabled which applied similar standards to all installed or repaired sanitary and stormwater laterals, sewer pipes, storm pipes and manhole covers.

SB 558 Status: In Senate Environment and Natural Resources

11/18/25 SENATE Filed

12/09/25 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

HB 239 Status: In Intergovernmental Affairs Subcommittee

10/21/25 HOUSE Filed

10/28/25 HOUSE Referred to Intergovernmental Affairs Subcommittee; Economic Infrastructure Subcommittee; State Affairs Committee

11. HB 751—Infrastructure and Resiliency (LaMarca)

- Delegates exclusive authority to execute coastal resiliency projects through public-private partnerships to the FDEP.
- Authorizes FDEP to enter into long-term revenue-sharing agreements and to provide expedited permitting for construction to encourage investment in coastal resiliency projects.

Status: In Natural Resources & Disasters Subcommittee

12/11/25 HOUSE Filed

01/05/26 HOUSE Referred to Natural Resources & Disasters Subcommittee; Agriculture & Natural Resources Budget Subcommittee; State Affairs Committee

12. SB 692/HB 635—Cybersecurity Standards and Liability (Leek/Giallombardo)

Summary:

- Delegates promulgation of cybersecurity standards to state agency which will preempt municipal or local standards.
- Establishes a presumption against liability resulting from a cybersecurity incident if party complied with guidance and regulations of state agency.

SB 692 Status: In Governmental Oversight and Accountability

12/02/25 SENATE Filed

12/16/25 SENATE Referred to Governmental Oversight and Accountability; Judiciary; Appropriations

HB 635 Status: In Information Technology Budget & Policy Subcommittee

12/03/25 HOUSE Filed

12/12/25 HOUSE Referred to Information Technology Budget & Policy subcommittee; Civil Justice & Claims Subcommittee; State Affairs Committee

13. HB 701/SB 1120—Water Management Districts (Conerly/Brodeur)

Summary:

- Prohibits accepting or advancing “expenditures” for the purposes of lobbying water management districts.
- Prohibits water management districts from using state funds as a local match for any state grant program unless such funds have been specifically appropriated to the district for such purpose.
- Requires majority of governing board approval for water management districts to levy ad valorem taxes.
- Ad valorem taxes to raises revenue for capital improvement projects must also be approved by referendum held at a general election, or by a majority vote of electors in the district or basin.

- Such “capital improvement programs” include projects related to water supply, including alternative water supply and water resource development projects identified in the district’s regional water supply plans, water quality, flood protection and floodplain management, and natural systems.
- Substantially similar to 2025’s SB7002/HB 1169, which failed to pass.

HB 701 Status: In Natural Resources & Disasters Subcommittee

12/09/25 HOUSE Filed
12/16/25 HOUSE Referred to Natural Resources & Disasters Subcommittee; Ways & Means Committee; State Affairs Committee

SB 1120 Status: Filed

01/05/26 SENATE Filed

14. SB 802/HB 593: Governmental Agencies and Personnel-2026 (Mayfield/Andrade)

Summary:

- For purposes of emoluments clause in the Florida Constitution, expands the definition of “office” to include “member[s] of a state, county, or municipal board or commission that exercises governmental authority and is not purely advisory in nature. Does not include individuals who are “employed” by government.
- Prohibits lobbyists to or principals within water management districts from advancing or accepting any “payment, distribution, loan, advance, reimbursement, deposit, or anything of value” for the purposes of lobbying.

HB 593 Status: In Government Operations Subcommittee

12/02/25 HOUSE Filed
12/12/25 HOUSE Referred to Government Operations Subcommittee; State Affairs Committee

SB 802 Status: In Senate Governmental Oversight and Accountability

12/09/25 SENATE Filed
12/16/25 SENATE Referred to Governmental Oversight and Accountability; Appropriations Committee on Agriculture, Environment, and General Government; Rules